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SECURITY INFORMATION (If any)

**DISPOSITION FORM**~~TOP SECRET - SECURITY INFORMATION~~

Declassified and approved for release by NSA on 06-14-2012 pursuant to E.O. 13526

FILE NO.	SUBJECT Initial Plans Effecting National Security Agency (NSA)		
TO Chiefs, Staff Divisions and Offices	FROM Chief, Plans and Policy Division	DATE 31 Oct 1952 Col. Gregory/60532/1ew	COMMENT NO. 1

1. National Security Council Intelligence Directive Number 9 (revised) 24 October 1952 authorizes the replacement of the present Armed Forces Security Agency by a National Security Agency. This change will have little effect on the general broad missions and functions of AFSA and should not necessitate any major readjustments in personnel. Major readjustments of a policy and procedure nature which will affect the several Services, other consumers, and to some extent, other governmental agencies are anticipated. These will be felt in such fields as Logistics, Training, Research and Development, Command Relations, etc.

2. It is necessary that the Director, AFSA, be provided certain initial concepts, philosophies, and plans for effecting the change from AFSA to NSA. The Chief, Plans and Policy Division has been directed to establish certain committees and to coordinate the assembly and final production of a position paper for the Director.

3. As initial guidance, the Director has announced the following listed basic criteria which he considers desirable. Additional broad guidance will be found in "Joint Action Armed Forces" (FM 110-5, JAAF, AFM 1-1).

a. No joint units should directly support uni-service field activity; i.e., Army units will normally provide COMINT for a field Army.

b. Operations to be decentralized.

c. Control to be centralized and established along well defined command lines.

d. Establishment within NSA of strong area sub-organizations with clear and concise channels of communications and with limited operational control authority over Service COMINT organizations within the area; i.e., NSA, Europe; NSA, Far East, etc.

e. Delegation of operational control of COMINT units to Service field commanders when such units are engaged in close support operations (see JAAF).

f. Operational control of COMINT units, other than those specified in e. above, may be delegated to NSA area organization commanders.

4. The following assignment of tasks and committees as announced during the orientation and planning conference on 31 October is confirmed:

a. Determination of Basic Organizational and Operating Concepts for Control of Supporting Activities - Determine the optimum practicable concepts, doctrines, and procedures for the organization and operation of NSA. This includes the exercise of operational and technical control over activities of the Government

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REPLACES NME FORM 96, 1 OCT 48, WHICH MAY BE USED

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which are required to provide support for the Agency's COMINT effort. Prepare illustrative charts and diagrams as necessary for clarity. The study must include recommendations for general principles that should be applied, at least initially, by the Director, NSA, in the delegation of authority and assignment of responsibility for operational control of COMINT activities for purposes of close support.

COMMITTEE: Colonel Hetherington, USAF, (Chairman), Captain Dennis, USN, Major Carson, USA, Major Reed, USAF, and Mr. J. J. Larkin

DUE DATE - INITIAL REPORT: 3 November 1952

b. Headquarters Organization - Determine optimum practicable organization and basic concepts and doctrines for the Headquarters establishment of the NSA. Prepare illustrative charts and diagrams as necessary for clarity.

COMMITTEE: Lt. Colonel Horton, Captain Sawyer, and Mr. MacSporran.

DUE DATE - INITIAL REPORT: 3 November 1952

c. Interim Responsibility for Communication Security - Recommend doctrine and procedure for the assignment of responsibilities and functions pertaining to Communication Security during the interim between the establishment of the NSA and the subsequent issuance of an NSC directive pertaining to the National COMSEC effort.

COMMITTEE: Lt. Colonel Revane, USMC

DUE DATE - INITIAL REPORT: 3 November 1952

d. NSCID No. 9 (revised) - Prepare interpretation of to include: the status, responsibility, and authority of the Director, NSA; relationships between NSA and other components of the government.

COMMITTEE: Mr. Friedman and Mr. Buffham

e. Participation in COMINT Operations - Determine identity of all U.S. Government activities currently engaged in any phase of operations in support of the production of COMINT and the nature and magnitude of such activities. Prepare list of such activities, including descriptive matter as necessary. *Tab 3*

COMMITTEE: 2nd Lieutenant Fendrick

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f. Communications Facilities - Recommend requirements of NSA for communications facilities to support the proposed organization including both electrical and courier type.

COMMITTEE: Lt. Colonel W. B. Campbell, USA

g. COMINT Priorities - Recommend the establishment of the proper element and the appropriate procedures to be followed by that element for determining the final priorities of intercept and processing. Ensure that the element and procedures determined incorporate and directly involve the participation of Departments and Agencies eligible to receive COMINT products.

COMMITTEE: Captain J. S. Harper, USN

h. Budgetary and Fiscal Procedures - Recommend budgetary and fiscal procedures suitable for NSA and adaptable to the supporting Services. Attention is invited to J.C.S. 2010/14 and the Joint Logistics Policy and Guidance Manual (FM 110-10, JANALP, AFM 400-4).

COMMITTEE: Colonel C. A. Clark, USAF

i. NSA Technical Committee - Recommend the form, basic procedures, composition, and relations to other research and development activities of NSA Technical Committee to replace the AFSA Committee set up by J.C.S. 2010/17.

COMMITTEE: Dr. S. Kullback

j. Military Personnel Policies - Recommend policies which should be applied to assignment, transfer, retention, or rejection of Service personnel assigned to NSA or units operating in direct support of NSA activity. Items to be studied include: length of ZI and foreign service tours; control of personnel while on duty with NSA; control of personnel moving to and from overseas stations.

COMMITTEE: Commander R. E. Calhoun, USN

k. Service Logistic Support - Recommend concepts, policies, and procedures for assuring necessary Service logistic support of facilities allocated directly to NSA. These studies to include the necessary support of NSA units, facilities, and supplementary activities in the ZI and overseas when not specifically assigned to a unified commander.

COMMITTEE: Colonel Shaw, Lt. Colonel Booth

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1. Administrative Control - Determine the extent to which it will be necessary and/or desirable for the Director, NSA, to exercise administrative control over COMINT activities including facilities and personnel of the Department of Defense.

COMMITTEE: Captain E.S.L. Goodwin, USN, Colonel George E. Campbell, USA

m. Relationships with Department of Defense Agencies - Recommend desirable arrangements for maintaining necessary relationships with agencies of the Department of Defense such as the Research and Development Board, and the Munitions Board.


COMMITTEE: Dr. S. Kullback - Research and Development Board  
Colonel Shaw - Munitions Board

n. Revision of USCIB Directives No. 1, 2, and 3 - Prepare appropriate papers recommending the revision of USCIB Directives 1, 2, and 3. Set forth criteria and desirable qualifications for the Executive Secretary, USCIB. Recommend the size and general functions and responsibilities of the USCIB Staff. Recommend in broad terms the procedures which should be used by USCIB. (See paragraph 1g, RECD No. 9)

COMMITTEE: ✓ Hamill D. Jones

5. National Security Council Intelligence Directive Number 9 is available for examination on a need-to-know basis in the office of the Chief, Plans and Policy Division. Other assistance including stenographic and reproduction facilities will be available in Room 19-236, NAVSECSTA. Matters concerning this project should be referred to Colonel J. O. Gregory or LCDR C.T.R. Adams, Plans and Policy Division, Code 131, Extension 60532.

FOR THE CHIEF, PLANS AND POLICY DIVISION:

  
RUSSELL H. HORTON  
Lt. Colonel, Signal Corps  
Assistant Chief

Copy to each individual named herein.

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